Consultation: Two proposals for registered nurse prescribing

Submission Form

Please read and refer to the consultation document *Two proposals for registered nurse prescribing* available on the Nursing Council of New Zealand website [www.nursingcouncil.org.nz](http://www.nursingcouncil.org.nz) before completing this form. The questions in this form are designed to help you to focus your response and make it easier for us to analyse submissions. However, you don’t have to answer every question and may add additional comments.

This submission was completed by:

Name: Immunisation Advisory Centre

Address:

Email:

Organisation: Immunisation Advisory Centre

Position:

If an email address is supplied, we will notify you of when the report of the summary of submissions is published on-line.

You are making this submission:

- [ ] as an individual
- [X] on behalf of a group or organisation

Please indicate which part of the sector your submission represents:

- [ ] Individual nurse
- [ ] Individual doctor
- [ ] Individual other
- [ ] District Health Board
- [ ] Consumer group
- [ ] Registration authority
- [ ] Primary health organisation
- [ ] Maori health provider
- [ ] Pacific health provider
- [ ] Government agency
- [ ] Education provider
- [X] Professional organisation
- [ ] Private Hospital Provider
- [ ] Aged care provider
- [ ] Non-government organisation
- [ ] Other (please specify) ........................................................................................................................................

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In the interests of a full and transparent consultation process, the Nursing Council intends to publish a report which may contain quotes from the submissions received. The Council may also publish the submissions received on this consultation document on its website. However, if you object to this publication or to the publication of your name (Please note that the names of individual submitters will not be published) tick one or both of the following boxes:

☐ I do not give permission for my submission to be published on-line.

☐ I do not give permission for my organisation’s name to be listed in the published summary of submissions.

The deadline for feedback is Friday 19 April 2013. Submissions are accepted in written and email form. Please save and send your submission to:

EmmaG@nursingcouncil.org.nz

Or post to:

Emma Gennard
Nursing Council of New Zealand
PO Box 9644, Wellington 6141
Consultation questions

The consultation questions are split into two parts specific to the two proposals. Respondents are asked to reply to questions about both proposals. There is an opportunity at the end of the questions to give general views on the consultation paper and models of nurse prescribing.

Proposal One: Community nurse prescribing

Proposal for community nurse prescribing

The Council believes that registered nurses working in schools, general practice, public health, Maori and Pacific Health providers, services for youth, family planning and other ambulatory\(^1\) services already have a significant role in health promotion, disease prevention and in the assessment and treatment of minor ailments and illnesses. The ability to prescribe a limited number of medicines would enhance the health services registered nurses are able to deliver to some patients in community and outpatient settings.

1.1 Do you agree with the proposal that suitably qualified and experienced registered nurses be able to prescribe a limited list of medicines to treat minor ailments and infections, and to promote health?

Yes \(\times\)

In order to enhance health promotion and, more specifically, disease prevention we feel further consultation or the opportunity to speak to this submission would be needed to explain the role all nurses have in the service delivery and promotion of vaccine preventable diseases and the importance of immunisations across their patients’ life span.

Furthermore, all vaccines need to be included in the list of medicines. We would recommend the wording to be inclusive of “all New Zealand (NZ) National Immunisation Schedule (NIS) vaccines, vaccines recommended by Ministry of Health (funded and unfunded as per the Immunisation Handbook and subsequent MoH notification), oxygen and adrenaline”, rather than individually list the vaccines available in the NZ; therefore, as new vaccines are added or changed the list would not need to update.

As noted by NCNZ in the proposal, there does need to be a clear and timely process of adding medications to the list as the need arises. This will be important when National Immunisation Schedule changes occur.

Furthermore, that the NCNZ consider including a change to the “Authorised Vaccinator” process to enable Registered Nurse to administer vaccines, oxygen and adrenaline after completion of vaccinator training

\(^1\) Health services provided on an outpatient basis to those who visit a hospital or another health care facility and depart after treatment on the same day.
16hr theory
• written learning assessment
• clinical assessment with an approved assessor
• an endorsement on their practicing certificate as a “certified vaccinator” by NZNC

We propose a change to the wording; explicitly include “all New Zealand (NZ) National Immunisation Schedule (NIS) vaccines, vaccines recommended by Ministry of Health (funded and unfunded as per the Immunisation Handbook and subsequent MoH notification), oxygen and adrenaline administered by a RN on completion of the Authorised/Approved/Certified Vaccinator process” as outlined above, and removing the need for application to the Medical Officer of Health.

The rationale for extending nurse prescribing is to improve patient care without compromising patient safety; make it easier for patients to obtain the medicines they need; increase patient choice in accessing medicines; and make better use of the skills of health professionals.

1.2 Do you agree that community nurse prescribing will enable patients to receive more accessible, timely and convenient care?

Yes X

With the inclusion that RNs complete the Authorised Vaccinator process as being the first step to community prescribing, i.e. all RNs within the community/primary care setting start with the attendance of a Vaccinator Training course, clinical assessment and be approved by an approved assessor with an endorsement on their practicing certificate as a “certified vaccinator” by NZNC (as outlined in 1.1) or Medical officer of Health (as it stands now). This would include those RNs new to the area and/or without prior experience i.e. new graduates; enabling them to administer all NIS vaccines (preferably NCNZ change to include all vaccines as outline in 1.1). Similar to the current process for vaccinators under the Medicines Regulations 1984.

Title for community nurse prescribing
The Council has used the title “community nurse prescribing” for this proposal but is aware that it may not best describe the nurses who may undertake this type of prescribing or the breadth of the prescribing authority.

1.3 Do you consider the title “community nurse prescribing” adequately describes and informs the public and other health professionals of the breadth of this prescribing authority?

No X

Would prefer “primary health nurse prescribing”

Scope of practice and authorisation for community nurse prescribing
The Council is proposing to add the following sentence to the scope of practice for registered nurses to allow some registered nurses to be authorised for community nurse prescribing:

“Some nurses with additional experience education and training may be authorised by the Council to prescribe some medicines within their competence and area of practice.”

1.4 Do you agree with the suggested wording changes to the registered nurse scope of practice and with a prescribing authorisation being included in the scope of practice of registered nurses with community nursing prescribing authority?

Yes   X

Qualification and training for community nurse prescribing

It is proposed that community nurse prescribing courses should include up to 6 days of theory (online and workshop) and 3 days of prescribing practice with a doctor or nurse prescriber (authorised prescriber). A competence assessment with a doctor or nurse practitioner would be one of the course assessments that must be successfully completed before the nurse would be authorised by the Council to prescribe. The standards for community nurse prescriber courses are outlined on page 50 of the consultation document. The competencies that the registered nurse will be assessed against are on page 53.

1.5 Do you agree that the proposed education and training for community nurse prescribing is consistent with their scope of practice and their prescribing authority and will enable them to demonstrate competent and safe prescribing practice?

Yes   X

Do you agree with the course standards for community nurse prescribers?

Yes   X

1.6 Do you agree with the competencies for community nurse prescribers?

Yes   X

RNs currently complete an education and assessment process for Authorisation as a Vaccinator which enables them to give NZ NIS vaccines, oxygen and adrenaline for the management in the event of anaphylaxis. This education and assessment we would recommend being the first requirement in the process towards the community nurse prescriber, followed then by the specific prescribing training. This would be important for those new to the area or new graduates; as a stepped pathway to becoming nurse
Vaccinator training currently (or an amendment to this process as set out in 1.1) includes:

1. 16hr theory
2. written learning assessment
3. clinical assessment with an approved assessor
4. application to the Medical Officer of Health for the DHB area they work in for approval to be an authorised vaccinator (under the Medicines Regulation 1984)
   - We propose a change to the wording; explicitly include “all New Zealand (NZ) National Immunisation Schedule (NIS) vaccines, vaccines recommended by Ministry of Health (funded and unfunded as per the Immunisation Handbook and subsequent MoH notification), oxygen and adrenaline administered by a RN on completion of the Authorised/Approved/Certified Vaccinator process” and, remove the need for an application to the Medical Officer of Health.

The final step outlined above would possibly sit with NCNZ as an endorsement on their practicing certificate.

To clarify the above process enables the nurse, when approved as an Authorised Vaccinator, to administer vaccines, oxygen, adrenaline without a prescription or standing order; they can (currently) also apply for an approved local programme (to the Medical Officer of Health) to deliver other vaccines which commonly include Influenza vaccine to the well population, Hepatitis B and Tetanus/Diphtheria vaccine for post injury management. If the proposed changes to the process where to be agreed by NCNZ, the application for a local programme would be not be required. Further enhancing health promotion and disease prevention in our communities.

There are an increasing number of new graduate nurses entering primary health care and their ability to meet the requirements to prescribe vaccines is essential to enhance health promotion and disease prevention. Therefore, a stepped approach to achieving nurse prescribing to include nurses without the minimum required 3 years of practice for the delivery of vaccines.

It is important that the Authorised Vaccinator process/pathways continues (in some form), and once the process is completed the RN then moves onto the prescriber pathway. This would meet the needs of enhancing health promotion and disease prevention, and also include those nurses yet to complete their 3 years of experience.

Furthermore, that the postgraduate papers for nurse prescribing are available national wide, with the provision for distant learning – this would be essential. Also, to ensure that the papers are included for funding via HWNZ.

**Entry criteria for courses leading to community nurse prescribing**

The Council is proposing the following criteria to gain entry to a community nurse prescribing programme:
The registered nurse must hold a current annual practising certificate and must have completed three years equivalent full time practice. At least one year must be in the area of practice she/he will be prescribing.

The nurse must have support from his/her employer to undertake the prescribing course and must confirm that they will be able to prescribe in their work role at the completion of the course.

The nurse must have the support of an identified authorised prescriber mentor who will support her/him to prescribe.

The nurse must be employed by an organisation that supports nurse prescribing through policy, audit, peer review and accessibility of continuing education.

1.7 Do you agree with the entry criteria for community nurse prescribing courses?

Yes    X

Recommendation of a stepped approach, offering the opportunity to start as an Authorised Vaccinator (as it is known currently) to encourage and include those nurses yet to complete 3 years experience. Therefore, the RN while being an Authorised Vaccinator gains experience for the 3 years proposed and then continues onto nurse prescriber – next step.

Continuing competence and monitoring for community nurse prescribing

It is proposed that nurses who have community nurse prescribing rights be required to participate in peer review of their prescribing practice and complete professional development on prescribing each year (e.g. a community nurse prescriber’s update). Community nurse prescribers must also be able to demonstrate that they have completed 60 days of prescribing practice within the past three years. The Council is proposing that it monitors that these requirements are met every 3 years at practising certificate renewal.

1.8 Do you agree with the ongoing continuing competence requirements for community nurse prescribers?

Yes    X

Nurses who are Authorised Vaccinators are current required to participate in an update education process every 2yrs, this is specific to the vaccines, however peer review is optional in many District Health Board areas, we feel that this is an important process and should be required.

Indicative list of medicines for community nurse prescribing
The medicines lists for community nurses were developed from the New Zealand Formulary and Pharmaceutical Schedule for medicines to treat identified therapeutic areas. The lists contain commonly used medicines for minor ailments, prevention of disease, common skin conditions and infections and contraceptives. Please refer to the lists on page 21 of the consultation document.

1.9 Do you agree with the proposed list of prescription medicines that nurses with community prescribing rights will be able to prescribe as designated prescribers?

No  X

Include all NIS vaccines, funded vaccination programmes, all other vaccines licensed in New Zealand and all immunoglobulin that may be used to provide rapid immune response after recent exposure to the specific disease e.g. following tetanus prone wounds, birth of baby of Hepatitis B positive mother.

Non prescription medicines will not be included in the regulation but patients may be able to access a subsidy if the item is “prescribed” by a nurse with community nurse prescribing authority.

1.10 Do you agree that community nurse prescribers should be able to access this list of non prescription medicines?

Yes  X

Haemophilis influenza vaccine is a prescription medicine, and included on the “non prescription medicines in error.

Oxygen also needs to added for the treatment and management of anaphylaxis.

Proposal Two: Specialist nurse prescribing

Proposal for specialist nurse prescribing

The Council is proposing that registered nurses with advanced skills and knowledge who work in specialty services (e.g. diabetes services) or expert nurses working in general practice teams in the community be authorised to prescribe medicines for patients who have common conditions e.g. asthma, diabetes, hypertension. They would work as part of a collaborative multidisciplinary team and manage and monitoring patients with these conditions in clinics or by providing home based care. They will seek assistance from a doctor within the team when making difficult or complex clinical decisions.

2.1 Do you agree with the proposal that suitably qualified and experienced registered nurses be able to prescribe from the specialist and community nurse prescribing lists of medicines?

Yes  X
The ability of specialist nurses to prescribe will mean that they can make a greater contribution to patient care particularly in chronic or long term condition management. Prescribing authority will ensure competence and accountability for the medication decisions specialist nurses make and be convenient for patients who will no longer have to see a doctor for routine monitoring and prescriptions.

2.2 Do you agree that specialist nurse prescribing will enable patients to receive more accessible, timely and convenient care?

Yes  X

Title for specialist nurse prescribing

The Council has used the title “specialist nurse prescribing” for this proposal but is aware that it may not best describe the nurses who may undertake this type of prescribing (some of whom may be generalist practice or rural nurses) and could be confused with nurses who do not prescribe or have different roles eg clinical nurse specialists.

2.3 Do you consider the title “specialist nurse prescribing” adequately describes and informs the public and other health professionals of the breadth of this prescribing authority?

Yes  X

The Council is proposing that nurses with specialist nurse prescribing authority work in a collaborative relationship within a multidisciplinary team. Specialist nurse prescribers will refer a patient who has a health concern or complexity which is beyond their level of competence to a doctor. The Council believes that ongoing supervision by a medical mentor is unnecessary as specialist nurses must work within a team and within their level of competence.

2.4 Do you agree that nurses with specialist nurse prescribing authority should be required to work in a collaborative multidisciplinary team?

Yes  X

2.5 Do you think that nurses with specialist nurse prescribing authority should also be required to practice under supervision for six months when they begin to prescribe?

Yes  X

In rural areas where there are limited team members the definition of supervision will need to be flexible, to ensure that it does not need to be direct supervision. This may also need apply to how “working in a collaborative model” is defined; may need distance.
Scope of practice for specialist nurse prescribing

The Council is consulting on two options for specialist nurse prescribing. The first is to introduce a new scope of practice – specialist nurse prescriber. The second option is for specialist nurse prescribing to be included as an authorisation in a registered nurse’s scope of practice. The first option would more clearly inform the public and other health professionals of the qualification and skills of a nurse with this prescribing authority. The second option may reduce expectations of increased remuneration and would be more acceptable to nursing organisations.

2.6 Do you agree that nurses who apply for specialist nurse prescribing authority should be:

X b) have a condition/authorisation included in the registered nurse scope of practice

2.7 If nurses with specialist nurse prescribing authority are registered in a specialist nurse prescriber scope of practice, do you agree with the scope statement on page 34 of the consultation document?

Yes X

2.8 If nurses with prescribing authority have a condition/authorisation, do you agree with the proposed additional wording in the registered nurse scope of practice?

"Some nurses with additional experience education and training may be authorised by the Council to prescribe some medicines within their competence and area of practice."

Yes X

Qualification and training for specialist nurse prescribing

The Council is proposing that specialist nurse prescribers complete a post graduate diploma in specialist nurse prescribing. The programme would be pathophysiology of common conditions, assessment and clinical decision making (diagnosis), pharmacology and prescribing praxis which would include 150 hours of supervised practice with a designated medical prescriber. The standards

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2 Under section 22 of the Health Practitioners Competence Assurance Act 2003, the Council may change a scope of practice and state the health services a nurse is able to perform.
for specialist nurse prescriber courses are outlined on page 54 of the consultation document. The Council is proposing that nurses applying for specialist nurse prescribing rights must have satisfactorily completed this qualification including an assessment of their competence to prescribe (see competencies on page 64) by the medical mentor before being authorised to prescribe.

2.9 Do you agree that the proposed education and training for specialist nurse prescribing is consistent with their scope of practice and their prescribing authority and will enable them to demonstrate competent and safe prescribing practice?

Yes X

2.10 Do you agree with the standards for accreditation of courses for specialist nurse prescribing?

Yes X

2.11 Do you agree with the proposed competencies for specialist nurse prescribers?

Yes X

Entry criteria

The Council is proposing that the registered nurse must meet the following criteria before gaining entry to a prescribing programme:

- The registered nurse must hold a current annual practising certificate and must have completed three years equivalent full time practice. At least one year must be in the area of practice she/he will be prescribing.
- The registered nurse must have support from her employer to undertake the Postgraduate diploma in specialist nurse prescribing and must confirm that they will be able to prescribe in their work role at the completion of the course.
- The registered nurse must have the support of an identified prescriber mentor who will support her/him to prescribe.
- The registered nurse must be employed by an organisation that supports nurse prescribing through policy, audit, peer review and accessibility of continuing education.

2.12 Do you agree with the entry criteria for specialist nurse prescribing programme?

Yes X
Continuing competence and monitoring

The Council proposes that nurses who have specialist nurse prescribing rights be required to undertake regular case review of their prescribing practice with a suitable mentor and complete professional development hours each year on prescribing within the 60 hours of professional development completed by all nurses every three years. Specialist nurse prescribers must also be able to demonstrate that they have completed 60 days of prescribing practice within the past three years. The Council is proposing that it monitors that these requirements are met every 3 years.

2.13 Do you agree with the continuing competence requirements for specialist nurse prescribers?
Yes   X

Proposed list of prescription medicines for specialist nurse prescribing

The list contains commonly used medicines for common condition and is not an inclusive list. Please note the prescription medicines for community nurse prescribing on page 40 of the consultation document will also be included in the list for specialist nurse prescribers.

The Council is considering whether it is necessary to identify some medicines that specialist nurses may not initiate but could safely repeat prescribe. For example antipsychotic medicines.

2.14 Do the indicative community nurse prescribing and specialist nurse prescribing lists of prescription medicines reflect the range of medicines that nurses with specialist nurse prescribing rights will need to access?
No   X

Add all National Immunisation Schedule vaccines and all specialist vaccination programmes that are funded, add all other vaccines licensed in New Zealand and all immunoglobulins that may be used to provide rapid immune response after recent exposure to the specific disease. It can be expected
that they would prescribe as appropriate for their specialty.

2.15 Do the prescription medicine lists include any medicines that specialist nurse prescribers should not be able to access?

No  X

2.16 Do you think there are medicines that specialist nurses should not initiate but could safely repeat prescribe?

No  X

Non prescription medicines

Non prescription medicines will not be included in the regulation but patients may be able to access a subsidy if the item is “prescribed” by a nurse with specialist nurse prescribing authority.

2.17 Do you agree that specialist nurse prescribers should be able to access the list of non prescription medicines on page 43 of the consultation document?

Yes  X

List of Controlled drugs for specialist nurse prescribing
Designated nurse prescribers are already able to prescribe from a list of 42 controlled drugs outlined in the Misuse of Drugs Regulation 1977 (see Appendix 7 on page 71 of the consultation document). The Council believes that some of the controlled drugs on the present list are no longer used or fall outside the therapeutic areas it has identified for specialist nurse prescribers. It is proposing a list of 15 controlled drugs for specialist nurse prescribing (see page 44).

Designated nurse prescribers are restricted to prescribing controlled drugs only for patients under their care, only in an emergency and only a 3 day supply (Misuse of Drugs Regulation 1977 Section 21 (4B)).

2.18 Do you agree with the proposed list of controlled drugs that nurses with specialist nurse prescribing rights will be able to prescribe as designated prescribers?

Yes X

2.19 Do you think that specialist nurse prescribers should be able to prescribe controlled drugs (from the appropriate list) for a period longer than three days?

Yes X

Other comments

3.1 Do you have any other comments on the consultation paper or the proposed models of nurse prescribing?

As recommended the wording for prescribing vaccines needs to include all NIS vaccines for continual high coverage for disease prevention.
Thank you for completing this response form. Please save and send your submission to:

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Or post to:

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